

NOTICE OF MEETING

Meeting	Cabinet
Date and Time	Monday, 22nd July, 2019 at 10.30 am
Place	Wellington Room, EII Court, The Castle, Winchester
Enquiries to	members.services@hants.gov.uk

John Coughlan CBE
Chief Executive
The Castle, Winchester SO23 8UJ

FILMING AND BROADCAST NOTIFICATION

This meeting may be recorded and broadcast live on the County Council's website. The meeting may also be recorded and broadcast by the press and members of the public – please see the Filming Protocol available on the County Council's website.

AGENDA

1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

2. DECLARATIONS OF INTEREST

All Members who believe they have a Disclosable Pecuniary Interest in any matter to be considered at the meeting must declare that interest and, having regard to Part 3 Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore all Members with a Personal Interest in a matter being considered at the meeting should consider, having regard to Part 5, Paragraph 4 of the Code, whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, consider whether it is appropriate to leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with the Code.

3. MINUTES OF PREVIOUS MEETING (Pages 3 - 18)

To confirm the minutes of the previous meeting

4. DEPUTATIONS

To receive any deputations notified under Standing Order 12.

5. CHAIRMAN'S ANNOUNCEMENTS

To receive any announcements the Chairman may wish to make.

6. OUTCOME OF APRIL 2019 INSPECTION OF LOCAL AUTHORITY CHILDREN'S SERVICES (ILACS) CARRIED OUT BY OFSTED AND DETAILS OF THE IMPROVEMENT SUPPORT WORK BEING OFFERED TO THE REGION (Pages 19 - 44)

To consider a report of the Director of Children's Services regarding the recent ILACS and the improvement support work being offered to the region.

7. PUBLIC HEALTH STRATEGY (Pages 45 - 56)

To consider a report of the Director of Public Health, Adults' Health and Care providing an update on the Public Health Strategy

8. DEVELOPING A STRATEGIC PARTNERSHIP FOR PUBLIC HEALTH BETWEEN HAMPSHIRE COUNTY COUNCIL AND ISLE OF WIGHT COUNCIL (Pages 57 - 64)

To consider a report of the Director of Public Health, Adults' Health and Care regarding a strategic partnership between Hampshire County Council and Isle of Wight Council

9. CONSTITUTIONAL UPDATES (Pages 65 - 80)

To consider a report of the Chief Executive regarding updates to the Constitution

ABOUT THIS AGENDA:

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

ABOUT THIS MEETING:

The press and public are welcome to attend the public sessions of the meeting. If you have any particular requirements, for example if you require wheelchair access, please contact members.services@hants.gov.uk for assistance.

County Councillors attending as appointed members of this Committee or by virtue of Standing Order 18.5; or with the concurrence of the Chairman in connection with their duties as members of the Council or as a local County Councillor qualify for travelling expenses.

Agenda Item 3

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Monday, 17th June, 2019

Chairman:

* Councillor Keith Mans

- | | |
|-------------------------------|--------------------------------|
| * Councillor Rob Humby | * Councillor Andrew Joy |
| * Councillor Roz Chadd | * Councillor Stephen Reid |
| * Councillor Liz Fairhurst | * Councillor Patricia Stallard |
| * Councillor Judith Grajewski | * Councillor Seán Woodward |
| * Councillor Edward Heron | |

Also present with the agreement of the Chairman: Councillors: Burgess, Carter, Glen, Huxstep, McNair-Scott, North, Oppenheimer, Philpott, Tod, Warwick and Westbrook.

124. APOLOGIES FOR ABSENCE

All Cabinet Members were present and no apologies were noted.

125. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Personal interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

126. MINUTES OF PREVIOUS MEETING

The minutes of the previous meeting were reviewed and agreed.

127. CHAIRMAN'S ANNOUNCEMENTS

The Leader welcomed Councillors Chadd and Grajewski to their first meeting as members of Cabinet. He was pleased to have a topical and interesting agenda for his first meeting as Leader. With regard to the climate change item, he noted his own background as a founder member of the All Party Parliamentary Committee on the Environment and honorary life member.

Public support for action to tackle environmental challenges was welcomed and it was recognised that sustainability in terms of the planet's resources was a critical issue on which the County Council would continue to play its part, working with communities across Hampshire. The growth of the climate change

emergency movement was acknowledged as was the powerful message that declaring a climate emergency and implementing a robust action plan could send. The Leader committed to listening to the deputies who were due to address Cabinet on this issue. He confirmed that he was minded to recommend that Hampshire County Council did declare a climate emergency and to commit to preparing an action plan to help deliver carbon neutrality for the County Council and importantly to address climate resilience in Hampshire.

The Leader updated Cabinet on some possible changes to the Council's Standing Orders. Noting that there had been two points at issue in recent meetings of Full Council and thanking officers for their advice, the Leader confirmed that he had asked the Chief Executive and the Monitoring Officer to review Standing Orders on those two points. He recognised that such matters were at the heart of the good governance of the County Council and must be treated respectfully and given the necessary time to be properly worked on. Any changes would be presented to Cabinet before being proposed to Full Council for final agreement. Noting that this would not be concluded before the summer, the Leader indicated that his own preference was for the proposer of a Motion to Council to have the opportunity to speak to it, before it was referred to any other forum for consideration. With regards to the deputation scheme, he indicated a preference to find a way whereby children and young people can safely and effectively be allowed to join in deputations to Full Council.

128. **DEPUTATIONS**

Four deputations were received with regard to the "Referral of Motion from County Council on 17 May 2019" (Minute 129 refers).

Martin Heath from Hampshire Climate Action Network called on the County Council to take action on climate change. He highlighted the elevated levels of CO₂ emissions with reference to energy, in relation to both transport and electricity generation and suggested that Hampshire was behind other areas in the development of renewable energy sources. He proposed that the County Council could take up both the challenge and the opportunity of showing leadership in committing to be carbon neutral and that 100% of energy should come from renewable sources.

Jock Macdonald from Winchester Action on Climate Change highlighted the historical context of climate change as well as his own background and the background of the organisation he represented. He referenced the need to take action to limit temperature rises and called on the County Council to take leadership through the integration of the climate crisis into all areas of Council policy.

Chris Gillham and Meg Lampard from Friends of the Earth welcomed the Leader's indication that he would declare a climate emergency. High levels of public interest and concern about climate change were highlighted. Threats to areas of the Hampshire coast from temperature change and rising sea levels were referenced and the County Council was called upon to be in the vanguard of change with progressive targets, to use its influence and not to be limited in scope.

Katherine Howlett-Davies and Megan Lakin from Extinction Rebellion Winchester recognised the environmentalist credentials of the Leader. Progressive targets and leadership in the areas of waste, transport, agriculture and energy were called for, through the production of an action plan within six months. There was a call for accountability and for everyone to take action to set right climate change and to ensure the future.

The Leader thanked all deputies for their contribution.

129. REFERRAL OF MOTION FROM COUNTY COUNCIL ON 17 MAY 2019

Cabinet received a report of the Chief Executive regarding the referral of a motion from County Council on 17 May 2019.

With the agreement of the Leader, three non-executive Members addressed Cabinet on this item.

Councillor Warwick noted that there was a collective responsibility to tackle climate change and that the Council's carbon footprint was within its own control. She welcomed initiatives already in place on transport, energy, street lighting and the protection of the countryside.

Councillor Westbrook called for a mentality change to the threat of climate change. He supported a commitment to carbon neutrality and expressed his concern about the de-prioritisation of climate change by central government. He highlighted the extent to which concern was shared by young people and the need to reduce carbon emissions across all sectors in unison.

Councillor Tod addressed Cabinet as the proposer of the original Motion to Council. He paid tribute to the young people campaigning for change and felt there was an opportunity to take action. He highlighted that the urgency and scale of the problem meant it did amount to an emergency and that should be reflected in any action that was taken. He called for a plan for 100% carbon neutrality and to look beyond the Council's own assets to include all policies and areas of service delivery and become core to the Council's work.

The Leader thanked all three Members for their contribution.

The Director of Economy, Transport and Environment acknowledged the breadth of issues relating to climate change and noted that the action plan to follow up any pledge would be critical. He confirmed that the County Council had a strong track record of action, but couldn't act alone on this matter. He welcomed the proposal for clear targets, that were also both ambitious and realistic.

The Leader welcomed the Prime Minister's initiative for carbon neutrality by 2050 and felt that the County Council should take its own action to build on the success of past initiatives including those relating to schools, streetlighting, vehicles and in the Council's own buildings. Within this, the outcomes of the Commission of Inquiry to 2050 should be taken into account.

It was proposed by the Leader and seconded by Councillor Humby:

“That Cabinet declares a ‘Climate Emergency’ in line with the action taken by many other Councils and organisations in the UK and globally, and commits to develop an action plan to provide a meaningful and effective set of measures to ensure that Hampshire moves towards carbon neutrality and greater resilience to the effects of climate change.

Furthermore because of the widespread public and member interest in this matter, that Cabinet recommends that the County Council endorses this decision”

Cabinet discussed the proposed recommendation, noting the importance of environmental stewardship and the threat of climate change to the current way of life. It was agreed that the recognition of the emergency was timely and the significance of turning a pledge into actions was noted.

The recommendation as proposed was agreed. A decision record is attached to these minutes.

130. 2018/19 - END OF YEAR FINANCIAL REPORT

Cabinet considered a report of the Director of Corporate Resources regarding the 2018/19 End of Year Financial report.

With reference to the report, key points were highlighted to Cabinet, in particular relating to the funding of the high needs block, reserves and treasury management. The auditors opinion for both the County Council and the pension fund were highlighted to Cabinet and it was confirmed that the opinion was as expected in both cases.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

131. TRANSFORMATION TO 2019: REPORT NO. 7

Cabinet considered a report of the Chief Executive regarding the Transformation to 2019 programme.

The report was introduced and it was highlighted that although the programme was on track, there was no room for complacency especially given the double-running that will occur with the implementation of the T21 programme later this year. The ‘outstanding in all areas’ Ofsted inspection outcome in Children’s Services was referenced and especially the positive views that were expressed about the transformation of Children’s Social Care. The on-going savings challenges in this area were also outlined with the graphs in section 5 demonstrating demand and cost pressures that are being actively tackled.

The continued success of the on-boarding of the three London Boroughs to the Council’s Shared Services platform and the first six months of operation, together with the newly developed agency staff joint venture were also highlighted.

Progress with planning for the successor T21 programme was briefly described including a reminder that the six week stage one public consultation on closing the budget gap was launched on 5th June.

The report was welcomed and with reference to the diagram at 3.6, the trend of re-distributing resources to statutory services was noted. The importance of protecting the most vulnerable and in some cases less visible service users was recognised.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

132. SERVING HAMPSHIRE - 2018/19 PERFORMANCE REPORT

Cabinet considered a report of the Chief Executive and Head of Law and Governance setting out the 2018/19 performance report.

The report was introduced and the high level of performance in the context of making significant savings was highlighted. The performance risks and successes detailed in the report were noted and successes in particular relating to Country Parks and Highways were discussed by Cabinet.

The findings of the 2018/19 Local Government and Social Care Ombudsman report were drawn to the attention of Cabinet, who noted that the vast majority of complaints were not investigated further and that Hampshire typically received fewer complaints than comparator Councils.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

133. CABINET PORTFOLIOS

Cabinet considered a report of the Chief Executive regarding changes to the Cabinet portfolios.

The recommendations in the report were agreed. A decision record is attached to these minutes.

Chairman,

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HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Cabinet
Date:	17 June 2019
Title:	Referral of Motion from County Council on 17 May 2019
Report From:	Chief Executive

Contact name: Barbara Beardwell

Tel: 01962 845157

Email: barbara.beardwell@hants.gov.uk

1. The decision:

1.1 That Cabinet declares a 'Climate Emergency' in line with the action taken by many other Councils and organisations in the UK and globally, and commits to develop an action plan to provide a meaningful and effective set of measures to ensure that Hampshire moves towards carbon neutrality and greater resilience to the effects of climate change.

1.2 Furthermore because of the widespread public and member interest in this matter, that Cabinet recommends that the County Council endorses this decision.

2. Reason(s) for the decision:

2.1. In accordance with Standing Order 18.4 Cabinet considered the Motion to County Council on 17 May 2019.

3. Other options considered and rejected:

3.1. None

4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

17 June 2019

**Chairman of Cabinet
Councillor Keith Mans**

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Cabinet
Date:	17 June 2019
Title:	2018/19 – End of Year Financial Report
Report From:	Director of Corporate Resources

Contact name: Rob Carr, Head of Finance

Tel: 01962 847508

Email: Rob.Carr@hants.gov.uk

1. The decision:

That Cabinet:

- 1.1 Approves the outturn position set out in Section 3.
- 1.2 Approves the increase of service capital programme cash limits for 2019/20 to reflect the carry forward of capital programme schemes and shares of capital receipts, as set out in Appendix 3.
- 1.3 Notes the urgent decision taken to stand up the site as required on the A31 to deal with traffic management issues predicted following the UKs exit from the European Union, which was previously anticipated in April, and that the approved funding of £968,000 to meet the potential costs if required will be met from contingencies in 2019/20.
- 1.4 Approves the transfer of £10m to the Invest to Save Reserve to fund the IT enabling investment that is anticipated, at this early planning stage, will be required to deliver the Transformation to 2021 (Tt2021) Programme which is currently being developed.
- 1.5 Approves the transfer of £1.0m to the Organisational Change Reserve to fund the next phase of management development costs under the Workforce Development Strategy.
- 1.6 Approves the transfer of the balance of the net corporate savings of just under £1.5m to the Grant Equalisation Reserve (GER).

Recommends to County Council that:

- 1.7 The report on the County Council's treasury management activities and prudential indicators set out in Appendix 2 be approved.

2. Reason(s) for the decision:

2.1. The report and recommendations form part of the statutory annual statement of accounts process and the specific decisions are needed to produce the final end of year accounts

3. Other options considered and rejected:

3.1. None

4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by: ----- Chairman of Cabinet Councillor Keith Mans	Date: 17 June 2019
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HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Cabinet
Date:	17 June 2019
Title:	Transformation to 2019: Report No. 7
Report From:	Chief Executive

Contact name: John Coughlan

Tel: 01962 846400

Email: john.coughlan@hants.gov.uk

1. The decision:

That Cabinet:

- 1.1 Notes the latest Tt2019 programme risk assessment, including the early securing of £101m of savings - section 5.
- 1.2 Notes that a HASC Member Working Group has been formed to oversee further work in relation to the Orchard Close Learning Disabilities Respite Care Centre pending an Executive Member for Adult Social Care and Health decision on the future of the service before the end of this calendar year - section 5.
- 1.3 Notes the 'outstanding across all categories' outcome of the recent Ofsted inspection of Children's Services and specifically the comments made in relation to the Departments' Transformation programme – section 5.
- 1.4 Notes the Connect2Hampshire new agency staff joint venture arrangement that the Council entered into in April - section 5.
- 1.5 Notes the continued progress and strong contributions being made by the three enabling projects to the programme; Digital, Productivity and Procurement – section 6.
- 1.6 Notes that programme progress will continue to be monitored closely with quarterly updates to be provided to Cabinet during 2019/20 – section 5 and 8.
- 1.7 Notes the update on the planning work and forward timescales for the successor £80m Tt2021 programme, including the recent launch of the stage one public consultation exercise – section 7.

1.8 Agrees to continue to work closely with sub-regional strategic forums and Hampshire MPs to make the case for changes to funding formulas and/or new charging powers aimed specifically at improving grant funding levels or raising income that will be used to protect important services into the future e.g. the Schools high needs block, Home to School Transport, the ability to charge for Household Waste Recycling Centres..

2. Reason(s) for the decision:

2.1. To provide an update on progress with Transformation to 2019, including the early achievement of savings.

3. Other options considered and rejected:

3.1. None

4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

17 June 2019

**Chairman of Cabinet
Councillor Keith Mans**

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Cabinet
Date:	17 June 2019
Title:	<i>Serving Hampshire</i> – 2018/19 Performance Report
Report From:	Chief Executive and Head of Law and Governance

Contact name: Philippa Mellish, Head of Insight and Engagement

Tel: 01962 847482

Email: philippa.mellish@hants.gov.uk

1. The decision:

That Cabinet notes:

- 1.1 The County Council's performance for 2018/19;
- 1.2 Feedback from the employee survey on health and wellbeing, and next steps;
- 1.3 Progress to advance inclusion and diversity; and
- 1.4 The findings of the 2018/19 Local Government and Social Care Ombudsman report.

2. Reason(s) for the decision:

- 2.1. To provide strategic oversight of the County Council's performance during the 2018/19 financial year against the *Serving Hampshire Strategic Plan* for 2017-21.
- 2.2. To recognise work to diversify sources of performance feedback, including through recent staff surveys relating to inclusion and health and wellbeing;
- 2.3. To recognise outline work and achievements to advance inclusion and diversity, taking into account feedback from the inclusion staff survey, and the result of Inclusive Employers' National Inclusion Standard (2018).
- 2.4. To receive the results of the 2018/19 Local Government and Social Care Ombudsman report.

3. Other options considered and rejected:

- 3.1. None

4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

17 June 2019

**Chairman of Cabinet
Councillor Keith Mans**

HAMPSHIRE COUNTY COUNCIL

Executive Decision Record

Decision Maker:	Cabinet
Date:	17 June 2019
Title:	Responsibilities for Executive Functions
Report From:	Chief Executive

Contact name: Barbara Beardwell

Tel: 01962 845157

Email: Barbara.beardwell@hants.gov.uk

1. The decision:

- 1.1 That the revised allocation of responsibility for Executive Functions at Appendix One of this Report is noted by Cabinet, and reported to the County Council at the County Council meeting on 18 July 2019.
- 1.2 That the composition of the Cabinet Advisory Sub-Committee for Economic Development include: the Leader and Executive Member for Policy and Resources; the Deputy Leader and Executive Member for Environment, Transport and Economic Development; and the Executive Member for Commercial Strategy, Human Resources and Performance.

2. Reason(s) for the decision:

- 2.1. To report changes to the allocation of Executive Functions.

3. Other options considered and rejected:

- 3.1. None

4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: Not applicable

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

17 June 2019

**Chairman of Cabinet
Councillor Keith Mans**

HAMPSHIRE COUNTY COUNCIL

Report

Decision Maker:	Cabinet
Date:	22 July 2019
Title:	Outcome of April 2019 Inspection of Local Authority Children's Services (ILACS) carried out by Ofsted and details of the improvement support work being offered to the region
Report From:	Director of Children's Services

Contact name: Stuart Ashley, Assistant Director Children & Families

Tel: 01962 846370

Email: stuart.ashley@hants.gov.uk

1. Purpose of this Report

- 1.1 The purpose of this report is to provide background and an overview of the findings and judgements following the recent Inspection of Local Authority Children's Services (ILACS) carried out by Ofsted which took place in April 2019.
- 1.2 The report also provides details of the wider improvement support the Children's Services department is undertaking on behalf of the Department for Education

2. Recommendation(s)

- 2.1 That Cabinet endorses the exceptionally positive findings of the Ofsted report.
- 2.2 That Cabinet endorses the continued work of the Children's Services department in undertaking improvement work with other local authorities on behalf of the Department for Education.

3. Executive Summary

- 3.1 This report seeks to provide an overview of the recent ILACS in Children's Services, which was the first full graded inspection since 2014.

The ILACS has judged Hampshire Children's Services to be outstanding in each of the four areas;

- Overall effectiveness – **Outstanding**

- The experiences and progress of children in need of help and protection – **Outstanding**
- The experiences and progress of children in care and care leavers - **Outstanding**
- The impact of leaders on social work practice with children and families – **Outstanding**

Hampshire is one of only two local authorities to be judged as outstanding in all four areas

4. Contextual information

- 4.1 The new inspection framework was introduced in November 2017 and was an attempt by Ofsted to ensure that the inspection process was more proportionate and regular. The framework describes a three-year cycle, with an ILACS, and focused visits looking at particular subject areas or a Joint Targeted Area Inspection (JTAI) of partnership working, resulting in an annual inspection visit to local authorities by an Ofsted inspection team.
- 4.2 The ILACS for Hampshire was a short inspection as the authority was already judged as good. This involved a one week off site pre-inspection, one week on site where the focus of inspection activity was the quality of social work practice, how leaders knew about the quality of practice and what they were doing to improve it.
- 4.3 In November 2018, Hampshire had received a very positive letter from Ofsted following an October focused visit, inspecting children subject to a *child protection plan, including the quality and impact of pre-proceedings intervention under the Public Law Outline (PLO)*. Hampshire had also previously been subject to a very positive JTAI in December 2016 looking at the multi-agency response to children living with domestic abuse. We were therefore expecting an ILACS in 2019.

5. Inspection of Local Authority Children’s Services 2019

- 5.1 The phone call from the Ofsted Lead Inspector was received on Thursday 18 April before the Easter holiday, with Ofsted being on site week beginning 29 April. Key aspects of the inspection to note are;
- 5.2 A significant amount of data and case record information was requested by Ofsted from the outset of the inspection. Not including the child level data lists, 563 documents were uploaded to Ofsted during the inspection. Each of these documents was subject to rigorous quality assurance and senior management scrutiny before being uploaded.

- 5.3 All children's cases identified by the Lead Inspector for Ofsted's review, were subject to scrutiny and audit by district and senior managers.
- 5.4 During the inspection, 17 additional requests for information were received from the Lead Inspector. This is a low number and can be directly related to the limited number of key lines of enquiry being identified by the inspection team due to the quality of work they were observing.
- 5.5 The methodology used by the inspection team was to forensically examine case files and speak to the relevant to social workers. The inspectors were rigorous in their examination of the quality of social work practice and the leadership of the system. Members of the inspection team also interviewed;
- Chief Executive
 - Lead member for Children's Services and Chair of Corporate Parenting Board
 - Local Safeguarding Children Board chair
 - Member of the family court judiciary
 - CAFCASS
 - Adoption and fostering panel chairs
 - Designated Children in Care leads in four schools, two primary (Horndean Junior, Cherbourg Primary) and two secondary (Riverside Community School and Cams Hill Secondary)
- 5.6 During the on-site inspection period, the team of five inspectors visited, Winchester, the Multi Agency Safeguarding Hub (MASH) in Fareham, Fareham & Gosport, Test Valley, East Hants, Eastleigh & Winchester and Havant district offices (during the focused visit which took place in November Inspectors had visited different offices thus ensuring that during the last six months they had met with most teams in Hampshire). One social care regulatory inspector spent two days inspecting fostering and adoption in Swanwick and Havant, and one HMI inspector spent the day in Winchester inspecting the Virtual School, electively home educated and children missing education, through data, cases and interviews with key members of Education and Inclusion.

6. Performance

The ILACS has judged Hampshire Children's Services to be outstanding in each of the four areas;

- Overall effectiveness – **Outstanding**
- The experiences and progress of children in need of help and protection – **Outstanding**
- The experiences and progress of children in care and care leavers - **Outstanding**
- The impact of leaders on social work practice with children and families - **Outstanding**

Key extracts from each section of the report are as follows;

6.1 **ILACS Executive Summary**

- 6.1.1 Children's Services in Hampshire are outstanding. Since the last full inspection in 2014, the director and his leadership team have resolutely focused on continuing to improve the help, care and protection provided to children
- 6.1.2 Strong political and corporate support and well-targeted financial investment have helped the leadership team to implement an ambitious transformation programme. This has created the capacity, training and infrastructure to enable social workers to engage more purposefully with children and their families. Leaders across all levels of the council have an accurate and extensive understanding of the quality of frontline practice.
- 6.1.3 Social workers are highly skilled at building and sustaining enduring relationships with children. This is a considerable strength in Hampshire. Social workers undertake creative, tailored, direct work with children to help them to understand their situation. Social workers eloquently reflect the child's experiences in case recording, writing to them personally, which provides a powerful sense of the child, supporting children's understanding of why decisions are made. This is strengthened further by well-written, thoughtful, child-centred assessments, which bring children's experiences to life and provide a palpable sense of their lives.

6.2 **ILACS - The experience of children who need help and protection**

- 6.2.1 Children in need of help or protection benefit from high-quality services that improve their lives, whatever the level of their need.
- 6.2.2 Children and families benefit from effective early help services. Strong partnership engagement and co-located early help hubs ensure effective coordination, enabling families to access timely, well-targeted help when their needs are first identified.
- 6.2.3 Experienced, skilled practitioners and managers, supported by highly effective systems, ensure a consistently swift and efficient response when children are referred to the multi-agency safeguarding hub (MASH). Well-understood thresholds are consistently and confidently applied by managers, leading to appropriate decisions about next steps. Management oversight is strongly evidenced, with clear recording of the rationale for threshold decisions.
- 6.2.4 When children need protection, swift, proportionate and authoritative action is taken during and outside of office hours.
- 6.2.5 Social workers are highly skilled at building and sustaining enduring relationships with children. This is a considerable strength in Hampshire.

Social workers undertake creative, tailored, direct work with children to help them to understand their situation. Social workers eloquently reflect the child's experiences in case recording, writing to them personally, which provides a powerful sense of the child, supporting children's understanding of why decisions are made.

- 6.2.6 Senior managers have taken authoritative action to strengthen pre-proceedings work since the focused visit in 2018. This has led to significantly improved management oversight and more consistent practice across the county
- 6.2.7 The 'Hampshire Approach', permeates the work with children and families, building confidence and resilience and leading to positive outcomes for children. A new format for reviews ensures that the progress of children's plans is easily understood.
- 6.2.8 When children go missing from home or care, managers and social workers respond quickly and effectively to ensure that they are not exposed to potential harm. High-risk multi-agency strategy meetings, overseen by senior managers, are highly effective in progressing children's plans.
- 6.2.9 Adolescent contextual safeguarding is understood well within the Hampshire context. The response of the strategic and operational partnerships to vulnerable young people at risk of exploitation is highly effective.

6.3 ILACS - The experiences and progress of children in care and care leavers is outstanding

- 6.3.1 Tenacious and creative work is undertaken to support children to safely remain in the care of their families wherever possible. Intensive support workers demonstrate skill through their sensitive, relationship-based work with families. Thorough, well-evidenced rehabilitation assessments and plans provide a sound basis from which to support children to successfully return home when this is in their best long-term interests. Appropriate and well-balanced decisions concerning children who do come into care are informed by thoughtful and rigorous management oversight.
- 6.3.2 Social workers build consistent and important relationships with children in care. They undertake insightful direct work that is carefully tailored to children's individual needs.
- 6.3.3 Social workers support children to participate in developing their care plans, capturing this on the newly developed care plan template, 'My Life, My Future'. These child-centred plans are written to the child and include scaling questions and emojis to help children to express their opinions about issues that are important to them. Participation is evident through their subsequent review process, where children are supported to chair their own reviews where possible.

- 6.3.4 The well-regarded virtual school is ambitious for children in care, proactively supporting children to do as well as they can at school. Personal education plans, with an improved completion rate and greater quality, provide a rigorous tool for monitoring children's progress in education, particularly in understanding the reasons underlying lower attainment.
- 6.3.5 Assessments of prospective foster carers and the training and support subsequently provided are of a high standard.
- 6.3.6 Children with a plan for adoption benefit from a high-quality service from experienced and skilled social workers and managers. This already strong service has improved further since the last inspection.
- 6.3.7 Care leavers are strongly supported by their PAs to be ambitious in pursuing suitable education, employment or training opportunities. The increasing impact of the virtual college has generated a sharper focus on early post-16 transition work, to guide young people into clear and purposeful pathways that are suitable to their individual needs. This has resulted in a marked improvement in the proportion of care leavers who are in employment, education and training.

6.4 **ILACS - The impact of leaders on social work practice with children and families is outstanding**

- 6.4.1 Senior and political leaders in Hampshire are ambitious, purposeful and influential. Together, and consistently over time, they have presented a coherent and shared vision to deliver high-quality services for children. They have a strong record of continuous improvement. Hampshire Children's Services demonstrates a strong commitment to continual learning, constantly seeking to develop and enhance the capabilities and capacity of the workforce. Corporate and political leaders demonstrate a solid commitment to children's services. They are confident in the leadership team's vision for future-proofing the service and have committed substantial financial investment to make that vision a reality.
- 6.4.2 Effective governance and strong partnership arrangements promote a joined-up approach to meeting children's needs. Children's needs and views are kept at the centre of strategic planning and decision-making. Strong political and corporate support in children's services is evident. In addition to committing significant investment in the service transformation, political leaders have ensured substantial investment to build seven new children's homes to support children to live closer to home.
- 6.4.3 The corporate parenting board effectively seeks to build a well-informed understanding of the experiences, concerns and achievements of children in care. The board is energetic in taking steps to ensure that all children receive good services.

- 6.4.4 Comprehensive performance and quality assurance systems support leaders and managers to maintain strong oversight of practice. Managers and leaders at all levels scrutinise performance information, learning and audit activity. This is supported by a programme of annual internal peer reviews of every district, involving frontline staff in assessing the effectiveness of services.
- 6.4.5 Social workers are positive about working in Hampshire. They value the innovative approach to technology and flexible working, which helps them to juggle the demands of work and home and enables them to go 'over and above' in supporting the children and families.
- 6.4.6 The appointment of personal assistants to support social workers, combined with improved technology and the implementation of the strengths-based social work model, the 'Hampshire Approach', have equipped social workers with the tools, skills and time to work directly with children and families.
- 6.4.7 Senior leaders recognise that their greatest asset is their staff. They have invested heavily in the children's workforce, fundamentally changing their approach to recruitment and retention through an ambitious workforce development plan. This plan is built on a strong commitment to create capacity and stability within the service in 'growing our own social workers' through the introduction of the graduate entry trainee scheme.

6.5 **ILACS - Areas for improvement**

6.5.1 Two areas for improvement are identified in the ILACS report, which will be incorporated into the Quality Improvement Action Plan (QUIP) for Children and Families, with appropriate actions to address the improvement areas. This plan will be sent to Ofsted by 13 September as per the requirement of the framework. The two areas for improvement identified by the inspection report are;

- The proportion of children who are offered, and take up, a return home interview when they have been missing from home or care.
- The Corporate Parenting Board's rigour in holding partners, including health providers and district councils, to account to ensure that they prioritise services for *children and young people more effectively*

7. **Improvement Adviser work on behalf of the Department for Education**

7.1 As a longstanding, high performing local authority children's services, Hampshire has been successful in tendering with the Department for Education (DfE), for the role of improvement adviser. This role involves working with an individual local authority when their children's services has been judged to be 'inadequate' by Ofsted in an ILACS inspection. It

generates a small but nonetheless important income stream for the County Council.

- 7.2 The role typically has three phases; firstly, a rapid diagnostic to understand why the failure occurred and how improvements would be best achieved. This is led by the Secretary of State appointed 'Commissioner'; phase two involves a more detailed intervention offering improvement support and scrutiny of the progress being made, led by the Director of Children's Services and a small number of officers; phase three is a tapering of support over a 9 to 12 month period as progress is sustained.
- 7.3 The work is undertaken on behalf of the DfE who require regular reporting of the work undertaken and the view of Hampshire as to the progress being achieved.
- 7.4 Ofsted noted in the recent ILACS report that this improvement work brings important benefits to Hampshire. 'Leaders recognise the benefits that come from being an improvement partner, not only in creating income, but also in the learning that is gained from other local authorities and from keeping its own staff stimulated and stretched.' This further reiterates findings from the 2014 inspection which found that our improvement work with the Isle of Wight also had tangible benefits in broadening the experience and capacity of Hampshire managers.
- 7.5 To date, Hampshire has been working with two local authorities in this capacity and Hampshire's Chief Executive has recently been appointed as the Commissioner for a third authority. These are detailed below;
- Work with Torbay Children's Services who were judged as inadequate in 2016. This work is in phase three and will complete later in 2019.
 - Work with Buckinghamshire County Council who were judged as inadequate in late 2017. This work is now entering phase three and improvement support will continue on a reducing basis for the next twelve months.
 - Hampshire's Chief Executive Officer has recently been appointed by the Secretary of State, as the Commissioner for West Sussex County Council. West Sussex Children's Services were judged as inadequate in February 2019. This work is at the beginning of phase one.
 - The Director of Children's Services continues to be the Director for Isle of Wight Children's Services. Whilst this is no longer an improvement arrangement per se, given that the Isle of Wight are now rated as 'good' across all categories, it is testament to the long-term improvement that has taken place from a very low base in 2012. This partnership is now a voluntary arrangement with benefits for both partners.

- 7.6 In addition to this, Hampshire is a nominated Partner in Practice for the Department for Education which means that we also receive a further modest income stream which is used to support authorities within the region in their improvement journeys. Usually, these are authorities that 'require improvement' rather than having failed an inspection. The aim is to ensure that these authorities can maintain a positive trajectory.

8. Conclusions

- 8.1 Ofsted, through the ILACS has judged Hampshire to be outstanding in all inspection areas, resulting in Hampshire being one of only two local authorities to be judged as outstanding across all inspection areas.
- 8.2 This is a significant achievement for the County Council and reflects the strong political and corporate support that Children's Services has received. However, it is also a testament to the skill, dedication and tenaciousness of the Council's frontline staff to improve outcomes for Hampshire's most vulnerable children.
- 8.3 The continued work of Hampshire Children's Services in supporting improvement in other less well performing local authorities, is an important aspect of being a top performing authority and brings both a small income stream and wider benefits for the County Council.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	no
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Section 100 D - Local Government Act 1972 - background documents	
<p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p>	
<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

No adverse impact has been identified.

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11 June 2019

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National Director Social Care

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Via email: steve.crocker@hants.gov.uk

Dear Steve

Inspection of local authority children's services

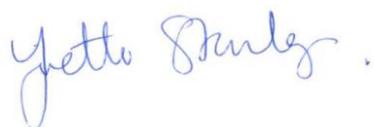
I am writing to personally congratulate you on the outcome of your ILACS inspection which rated children's services as outstanding overall. This is a magnificent achievement and one which I wanted to acknowledge today as your report is published.

Your "outstanding" inspection outcome reflects the hard work and tenacity, of yourself as the DCS, of your leadership team, managers and frontline staff, as well as the wider council and your safeguarding partners. You should all be proud of the positive difference you have made for the children and families of Hampshire. It was lovely to read that *"...the director and his leadership team have resolutely focused on continuing to improve the help, care and protection provided to children. Social workers are highly skilled at building meaningful relationships with children, engaging them in their assessments and plans. Children in care benefit from high-quality support, which is making a real difference to their outcomes. Management oversight of practice is clear and considered, ensuring that children's plans progress at pace. Children's lives consistently improve as a result of the help they receive."* You should all be very proud of the continued improvement since your previous inspection where services were good.

Please pass on my congratulations to all the Hampshire colleagues who have contributed to this achievement, as well as extending my personal thanks to all the staff, children, foster carers and wider stakeholders who participated in the inspection process.

I know that this outcome will not diminish your ambition for or culture of embracing improvement in services and outcomes for children, and I extend my very best wishes for the next phases of your continuous improvement journey.

Yours sincerely

A handwritten signature in blue ink that reads "Yvette Stanley".

Yvette Stanley
National Director Social Care

Hampshire County Council

Inspection of local authority children's services

Inspection dates: 29 April 2019 to 3 May 2019

**Lead inspector: Donna Marriott
Her Majesty's Inspector**

Judgement	Grade
The impact of leaders on social work practice with children and families	Outstanding
The experiences and progress of children who need help and protection	Outstanding
The experiences and progress of children in care and care leavers	Outstanding
Overall effectiveness	Outstanding

Children's services in Hampshire are outstanding. Since the last full inspection in 2014, the director and his leadership team have resolutely focused on continuing to improve the help, care and protection provided to children. Social workers are highly skilled at building meaningful relationships with children, engaging them in their assessments and plans. Children in care benefit from high-quality support, which is making a real difference to their outcomes. Management oversight of practice is clear and considered, ensuring that children's plans progress at pace. Children's lives consistently improve as a result of the help they receive.

Strong political and corporate support and well-targeted financial investment have helped the leadership team to implement an ambitious transformation programme. This has created the capacity, training and infrastructure to enable social workers to engage more purposefully with children and their families. Leaders across all levels of the council have an accurate and extensive understanding of the quality of frontline practice. Effective quality assurance and performance systems support leaders to maintain strong oversight of practice. The outward-facing senior leadership team firmly embraces innovation, ensuring a focus on continuous

improvement, while supporting other local authorities through its engagement in sector-led improvement.

What needs to improve

- The proportion of children who are offered, and take up, a return home interview when they have been missing from home or care.
- The Corporate Parenting Board's rigour in holding partners, including health providers and district councils, to account to ensure that they prioritise services for children and young people more effectively.

The experiences and progress of children who need help and protection is outstanding

1. Children in need of help or protection benefit from high-quality services that improve their lives, whatever the level of their need. Children and families benefit from effective early help services. Strong partnership engagement and co-located early help hubs ensure effective coordination, enabling families to access timely, well-targeted help when their needs are first identified.
2. Experienced, skilled practitioners and managers, supported by highly effective systems, ensure a consistently swift and efficient response when children are referred to the multi-agency safeguarding hub (MASH). Parental consent is routinely sought. Children's support workers provide comprehensive historical information to inform decisions, including clear analysis regarding risks and strengths. Well-understood thresholds are consistently and confidently applied by managers, leading to appropriate decisions about next steps. Management oversight is strongly evidenced, with clear recording of the rationale for threshold decisions.
3. Strong partnership working in the MASH supports a timely and carefully considered response to domestic abuse notifications. The recent introduction of daily high-risk meetings enhances information-sharing, ensuring prompt access to support services for children and victims. The police practice of referring all notifications involving children to the MASH results in a high volume of work, much of which does not meet the threshold for children's social care. The police and the local authority have recognised that this is a challenge, and work is already underway to resolve it.
4. When children need protection, swift, proportionate and authoritative action is taken during and outside of office hours. Strategy discussions in the MASH focus on the threshold decision and lead to comprehensive information-sharing. The rationale for decisions, outline interim plan and contingency arrangements are not routinely recorded at this stage; these actions are progressed by the area teams, which conduct a further strategy discussion with the involved

agencies. This process is not sufficiently streamlined, and has the potential to create unnecessary duplication. Strategy discussions lead to the right action, and children are effectively safeguarded through well-thought-out, high-quality child protection investigations.

5. Social workers are highly skilled at building and sustaining enduring relationships with children. This is a considerable strength in Hampshire. Social workers undertake creative, tailored, direct work with children to help them to understand their situation. Social workers eloquently reflect the child's experiences in case recording, writing to them personally, which provides a powerful sense of the child, supporting children's understanding of why decisions are made. This is strengthened further by well-written, thoughtful, child-centred assessments, which bring children's experiences to life and provide a palpable sense of their lives. Assessments are regularly updated, make good use of children's histories and capture their views. Comprehensive risk analysis is used well to inform subsequent plans.
6. Staff are skilled at using 'strengths-based' approaches and empowering children and families to take control of their plans. This is having a particularly positive and tangible impact on children's outcomes. For example, some disabled children are benefiting from innovative approaches. This includes the creative use of technology that is focused on their individual needs, drawing on family strengths and building resilience.
7. Child in need and child protection plans have a strong focus on children's needs. They are clear about what needs to happen, and about who needs to make it happen; most have time-bound actions. Children with more complex needs benefit from tailored and highly effective support from intensive support workers. The 'Hampshire Approach', permeates the work with children and families, building confidence and resilience and leading to positive outcomes for children. A new format for reviews ensures that the progress of children's plans is easily understood.
8. Rigorous management oversight, including the chairing of child in need meetings by managers, is central to the progression of children's plans. Management oversight is consistently evident at a multitude of sign-off points, with the rationale for decisions written to the child to support an understanding of why decisions are made. Managers routinely review the records of social workers' visits to children. This supports their knowledge and oversight of the frequency, quality and impact of the support provided. Social workers report that supervision is helpful in aiding reflection and analysis, but this is not well evidenced in the recording of these conversations.
9. Senior managers have taken authoritative action to strengthen pre-proceedings work since the focused visit in 2018. This has led to significantly improved management oversight and more consistent practice across the county. High-quality, comprehensive legal strategy meetings effectively consider threshold

decisions and provide clear direction regarding next steps. Most letters to parents are written in clear and accessible language. The progression of plans is regularly reviewed.

10. When children go missing from home or care, managers and social workers respond quickly and effectively to ensure that they are not exposed to potential harm. High-risk multi-agency strategy meetings, overseen by senior managers, are highly effective in progressing children's plans. Not all children who go missing are offered return home interviews, and when they take place they are not always well recorded. This means that, potentially, patterns relating to episodes of going missing may not be fully understood, although inspectors found good evidence of information about children's experiences while they are missing being shared between professionals in other ways. The local authority recognises that the quality of safeguarding intelligence would be improved further through a more consistent return home interview offer and greater take-up of these important conversations with children after each episode of going missing. The local authority had recognised this prior to the inspection and had acted to restructure the return home interview service.
11. Adolescent contextual safeguarding is understood well within the Hampshire context. The response of the strategic and operational partnerships to vulnerable young people at risk of exploitation is highly effective. The multi-disciplinary 'Willow' team is a valuable service, offering a wide range of interventions that effectively reduce risk and improve outcomes for children. The most vulnerable young people benefit from plans that are overseen via highly effective high-risk strategy meetings. Targeted, creative approaches are employed to reach young people in known hotspots. When potential vulnerabilities such as the risk of trafficking or radicalisation are identified, prompt action is taken, and risk is reduced.
12. When young people aged 16 and 17 are homeless, or at risk of becoming homeless, their needs are quickly assessed. Every effort is made to support young people to remain with their families. The local authority has designed a leaflet to explain to young people their rights and entitlements when they are in housing need. However, it is not always clearly recorded whether young people have been provided with all the information they need to inform their decision-making about whether they wish to come into care.
13. The local authority has raised the profile of its work in relation to elective home education, after a sharp increase in numbers over the past few years. Consequently, increased liaison with families has helped to support notable numbers of pupils returning to a school, where this is agreed to be in their best interests. The local authority offers proportionate support to those pupils and families identified as potentially most vulnerable, to promote their welfare.
14. Clear processes are in place to oversee children who are identified as missing from education. There are some inconsistencies in record keeping, but

successful liaison between the teams who oversee these children and children's services ensures that appropriately swift action is taken when concerns arise, such as by prompting home visits. The local authority keeps a careful check on all children not in receipt of full-time school education, liaising regularly with schools to make sure that children are safe and accounted for.

The experiences and progress of children in care and care leavers is outstanding

15. Tenacious and creative work is undertaken to support children to safely remain in the care of their families wherever possible. Intensive support workers demonstrate skill through their sensitive, relationship-based work with families. Thorough, well-evidenced rehabilitation assessments and plans provide a sound basis from which to support children to successfully return home when this is in their best long-term interests. Appropriate and well-balanced decisions concerning children who do come into care are informed by thoughtful and rigorous management oversight.
16. Social workers build consistent and important relationships with children in care. They undertake insightful direct work that is carefully tailored to children's individual needs. Social workers' verbal accounts and written records of this work powerfully convey a strong picture of children's lived experiences, and the views of their birth families, supported by ongoing life-story work to help children understand their earlier lives. Social workers record their work with children diligently and sensitively, using a personalised and straightforward style of writing that demonstrates warmth and concern.
17. Social workers regularly consider and re-assess children's changing needs. Care plans are thorough, highlighting new and emerging needs, and clearly explain how they will be addressed. Social workers support children to participate in developing their care plans, capturing this on the newly developed care plan template, 'My Life, My Future'. These child-centred plans are written to the child and include scaling questions and emojis to help children to express their opinions about issues that are important to them. Participation is evident through their subsequent review process, where children are supported to chair their own reviews where possible. Children's reviews are firmly focused on children's progress and well-being. Independent reviewing officers (IROs) are strong advocates for children, challenging any shortfalls in care plan actions and checking the progress of children in between their statutory reviews.
18. The well-regarded virtual school is ambitious for children in care, proactively supporting children to do as well as they can at school. Personal education plans, with an improved completion rate and greater quality, provide a rigorous tool for monitoring children's progress in education, particularly in understanding the reasons underlying lower attainment. Social workers work collaboratively with the virtual school to support the promotion of children's

educational achievement. The recent establishment of a virtual college is beginning to improve the quality of provision for young people aged 16 to 18 years, with emerging evidence of its positive impact on their destinations.

19. Social workers, managers and carers ensure a strong focus on children's health and emotional well-being. Not all initial and review health assessments are timely, and this is due to pressures in capacity in health provision. However, local authority leaders are working determinedly with colleagues in the responsible NHS trusts and clinical commissioning groups to address the issues causing delays and new arrangements have recently come into place. Social workers and carers routinely ensure that children's health needs are understood, prioritised and followed up. Social workers make good use of strengths and difficulties questionnaires to inform planning for children to understand children's emotional needs and to inform plans to meet these.
20. Children's participation is active, influential and widespread. Regular surveys, activity days, digital feedback initiatives, participation conferences and the recruitment of a growing number of care ambassadors are some of the wide range of methods and approaches that are routinely used to understand how children experience their lives in care. The local authority is innovative about how it encourages participation, for example through a theatre project which promotes children's well-being and mental health through the creative arts. Lead participation champions in each district organise an array of events and forums each month through which children's views are sought, for example about the qualities of a good social worker.
21. Children live with carers who meet their needs well and go to great lengths to improve their outcomes. Residential care is considered where it is appropriate for older children, including the use of the highly rated children's homes managed by the local authority. Comprehensive and highly evaluative assessments of connected carers and special guardians result in appropriate and lasting arrangements for children, underpinned by strong support plans. Carers receive determined support when they are struggling with children's behaviours and this helps them overcome challenging periods and to build resilience.
22. The local authority employs a rigorous approach to assessing the needs of unaccompanied asylum-seeking children when they first arrive in Hampshire. Every effort is made to match these children with carers who meet children's cultural needs and to ensure that they have access to a wide range of support. This group of young people is very well supported, and many achieve positive outcomes in the care of the local authority.
23. Senior leaders have been proactive in seeking to respond to the challenges in finding well-matched placements for some older children with complex needs, but some difficulties remain. On occasions, this can lead to children being matched with carers based on availability, rather than need. This adversely

impacts on short-term placement stability. Leaders and managers are acutely aware of the importance of promoting stability for children. They have been proactive in the steps they have taken to strengthen placement stability, undertaking analysis to understand the reasons why some children experience placement moves. The local authority has invested in placement stability workers in each fostering team to support carers. Although it is too early to evidence widespread impact, some children are already benefiting from this arrangement.

24. Assessments of prospective foster carers and the training and support subsequently provided are of a high standard. Children are carefully matched with carers, and the support offered by their supervising social workers helps them to remain resilient and child-focused during challenging times.
25. As soon as children enter care, permanence is actively considered through early planning for a range of possible outcomes. Managers and IROs closely track and challenge permanence plans where decisions take longer, so that periods of uncertainty for children are avoided.
26. Children with a plan for adoption benefit from a high-quality service from experienced and skilled social workers and managers. This already strong service has improved further since the last inspection. An increasing number of prospective adopters have been recruited over the last year, providing a sufficiently wide and diverse pool of families for children. Assessments of potential adopters are sensitive, detailed and comprehensive. Children's needs are carefully and holistically considered in linking and matching, and creative solutions are explored to enable brothers and sisters to grow up together.
27. Later-life letters to children and life-story work for adopted children are of a consistently high standard. These important records provide adopters with a rich and highly informed understanding of children's backgrounds and needs to enable them to help children to form lasting attachments, and they are likely to be treasured by children when they are old enough to understand them. The support and training provided to adoptive families, from their initial application to post approval, is highly valued, strengthening the resilience of adopters during difficult periods so that they can continue to provide stable and loving care to their children.
28. Care leavers receive dedicated and effective support from their personal advisers (PAs), who know them very well and see them regularly. Pathway plans are dynamic documents featuring the active engagement of young people. They clearly set out credible and achievable actions to support young people during their gradual transition towards independence.
29. Nearly all care leavers live in accommodation that is suitable to their needs and level of independence. 'Staying put' arrangements with foster carers are actively promoted, including for young people who are placed with carers in

independent fostering agencies. These arrangements provide appropriate and enabling independence pathways. A current retendering exercise is intended to further improve the existing range and sufficiency of accommodation options for young people. Leaders are working constructively with local district councils to ensure that the exemption from council tax for care leavers offered by some districts is applied by all of them.

30. Care leavers are supported well by their PAs to recognise and address their physical and emotional health needs. A helpful 'flagging' system lets local GPs know whether a young person is a care leaver. This allows young people to have some control about whether they choose to discuss their health backgrounds. Work to develop a consistent format for sharing health histories with care leavers has not been progressed because young people were ambivalent about how helpful this would be for them. During the inspection, senior leaders were clear that they plan to revisit this with care leavers and intend to progress this work with pace.
31. Through conscientious and diligent work by their PAs, care leavers are provided with practical and emotional support to make the transition to independence. Care leavers are strongly supported by their PAs to be ambitious in pursuing suitable education, employment or training opportunities. The increasing impact of the virtual college has generated a sharper focus on early post-16 transition work, to guide young people into clear and purposeful pathways that are suitable to their individual needs. This has resulted in a marked improvement in the proportion of care leavers who are in employment, education and training.

The impact of leaders on social work practice with children and families is outstanding

32. Senior and political leaders in Hampshire are ambitious, purposeful and influential. Together, and consistently over time, they have presented a coherent and shared vision to deliver high-quality services for children. They have a strong record of continuous improvement. Hampshire Children's Services demonstrates a strong commitment to continual learning, constantly seeking to develop and enhance the capabilities and capacity of the workforce. Corporate and political leaders demonstrate a solid commitment to children's services. They are confident in the leadership team's vision for future-proofing the service and have committed substantial financial investment to make that vision a reality.
33. Leaders have worked purposefully to improve services for children in Hampshire since they were judged to be good, and outstanding in adoption and leadership, in 2014. A highly successful large-scale transformation programme has included the creation of additional social work posts and an innovative pathway of support for newly qualified social workers. The implementation of children's assessment and safeguarding teams (CAST) and

specialist multi-disciplinary teams supports an increasingly holistic approach to children's needs, reducing transfer points and promoting continuity of social work relationships with children and families.

34. The appointment of personal assistants to support social workers, combined with improved technology and the implementation of the strengths-based social work model, the 'Hampshire Approach', have equipped social workers with the tools, skills and time to work directly with children and families. Consequently, children's needs are better understood, intervention is purposeful, and children and families are being helped to become more resilient.
35. Effective governance and strong partnership arrangements promote a joined-up approach to meeting children's needs. Children's needs and views are kept at the centre of strategic planning and decision-making. Strong political and corporate support in children's services is evident. In addition to committing significant investment in the service transformation, political leaders have ensured substantial investment to build seven new children's homes to support children to live closer to home. Children have been extensively involved in the design of these homes, and their views have been central to planning. For example, children wanted the home to have fireplaces so that it would feel homelier, and a fireplace was included in the design of the home.
36. The corporate parenting board effectively seeks to build a well-informed understanding of the experiences, concerns and achievements of children in care. The board is energetic in taking steps to ensure that all children receive good services. The board's ongoing engagement with children is an essential, primary focus of its work and is gained through a wide variety of sources, including the involvement of an expanding number of children in care, engaged as care ambassadors.
37. The board has not extended its membership to include partner agencies due to concerns about the impact this might have on the engagement of children in care and care leavers. While the board effectively scrutinises all the important areas of services for children in care, it does not have a systematic way of ensuring consistent collaboration with key partners, such as health services, district councils or foster carers. This dilutes its ability to ensure a joined-up response to areas for development, such as ensuring timely health assessments and delivering a more consistent approach to council tax exemption for care leavers.
38. Comprehensive performance and quality assurance systems support leaders and managers to maintain strong oversight of practice. Managers and leaders at all levels scrutinise performance information, learning and audit activity. This is supported by a programme of annual internal peer reviews of every district, involving frontline staff in assessing the effectiveness of services. A comprehensive programme of practice observations and thematic audits helps

to triangulate performance information to provide greater insight into the quality of frontline practice. Leaders are continually working to improve the quality of audit activity, having designed a more qualitative tool to support this work, and are engaging managers, practitioners and service users in the audit programme. Further work is needed with those staff who undertake this work to improve the quality of audits completed. This is currently being addressed through a large-scale training programme for all frontline managers.

39. The DCS has created a culture of distributed leadership which ensures that staff at every level share accountability for tackling the challenges that the service faces and celebrate together the successes that are achieved. This in turn has created a confident, strong leadership team, with an unwavering focus on improvement and a workforce that has faith in leaders and managers to deliver.
40. Social workers are positive about working in Hampshire. They value the innovative approach to technology and flexible working, which helps them to juggle the demands of work and home and enables them to go 'over and above' in supporting the children and families. Staff find managers supportive, and value the quality of supervision they receive. Management oversight is rigorous and effective, consistently ensuring that children's plans are progressed at the right pace. Supervision is regular, and although social workers report that it is helpful in promoting reflection and analysis, this is not always well evidenced in recording of these discussions.
41. Aspirational senior leaders promote a culture of learning and continual professional development. They recognise that their creativity and strong leadership are leading to improvement, but they are not complacent. They continually strive to deliver better services for the children they help, protect and care for. They firmly embrace innovation, actively seeking out external views and perspectives to support continuous improvement.
42. Hampshire is a Department for Education 'Partner in Practice', providing sector-led improvement through peer support to authorities who need to improve. The local authority has invested extensively in this work. Leaders recognise the benefits that come from being an improvement partner, not only in creating income, but also in the learning that is gained from other local authorities and from keeping its own staff stimulated and stretched.
43. Senior leaders recognise that their greatest asset is their staff. They have invested heavily in the children's workforce, fundamentally changing their approach to recruitment and retention through an ambitious workforce development plan. This plan is built on a strong commitment to create capacity and stability within the service in 'growing our own social workers' through the introduction of the graduate entry trainee scheme. During 2018, 90 newly qualified social workers were recruited to this scheme, building stability and resilience across the service.

44. A new partnership arrangement with another local authority to provide an in-house social work agency provides increased reach and autonomy. The increase in the staffing establishment is delivering results, with reducing caseloads and high morale among the workforce. Further caseload reductions are projected as newly qualified staff progress through their first year and become more experienced.



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HAMPSHIRE COUNTY COUNCIL

Report

Decision Maker	Cabinet
Date:	22 July 2019
Title:	Public Health Strategy
Report From:	Director of Public Health, Adults' Health and Care

Contact name: Simon Bryant

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1. Purpose of this Report

The purpose of this report is update Cabinet on the progress made in the second year (April 2018 – March 2019) of implementation of the Hampshire County Council Public Health Strategy: *Towards A Healthier Hampshire 2016-2021*.

2. Recommendation(s)

2.1 It is recommended that Cabinet:

- a) Note the good progress in implementing the Hampshire Public Health Strategy
- b) Support continued delivery of the strategy by promoting working across all Council directorates, with our partners in health and across the wider economic system and with our communities.

3. Executive Summary

3.1 This report sets out the progress that has been made during the second year of implementation of the Council's first Public Health Strategy: *Towards A Healthier Hampshire 2016-2021* which was launched in November 2016. This strategy set out The Council's ambition for improving the health of the population.

3.2 The focus of the strategy is on people having good health and wellbeing, developing resilient communities and making the places where we live and work healthy and safe places. It identifies five priority areas which are intended to support the County Council to prioritise its resources, whilst also reflecting the breadth of its public health responsibilities:

- a) Making a healthy lifestyle the norm
- b) Good emotional wellbeing and mental health for all
- c) Resilient and healthy children, young people and families

- d) Making local places healthy and safe places
 - e) Protecting health from avoidable harms
- 3.3 The Director of Public Health leads delivery of the strategy with the Public Health team, who are part of the Adults' Health and Care Directorate. Successful implementation, resulting in a positive impact on the health of Hampshire citizens, requires collective action across all Council departments and complex multi-agency partnership working.
- 3.4 In this second year of implementing the strategy, good progress has been made against the agreed priority areas within a rapidly evolving landscape and reducing budgets.
- 3.5 Key successes include: county-wide embedding of smoking in pregnancy work in NHS Trusts; re positioning NHS Health Checks to increase the focus on the 'at-risk' groups to improve overall effectiveness of the programme and recommissioning Hampshire's substance misuse service with new 'Digital' elements, an increased focus on children and families and on services for people with co-occurring substance misuse and mental health conditions. This has resulted in a planned increase of those in treatment for both alcohol and drugs.
- 3.6 Making Every Contact Count (MECC) Practice has been embedded into Adults' Health and Care and in NHS Trusts; the launch of a Falls Prevention project has seen the recruitment of 38 falls champions and 270 falls friends. A successful EU Mental Health bid to run the Step By Step (SBS) project to improve mental health in men will bring in funding of up to 314,000 euros to support the work over the next two years and we have won additional resources through an STP funding bid to support suicide prevention.

4. Contextual information

- 4.1 In October 2016 the Executive Member for Health and Public Health endorsed 'Towards a Healthier Hampshire' the new Public Health Strategy for the County of Hampshire setting out the Council's ambition for improving the health of the population. The strategy was launched in October 2016 at an event that also marked the formation of a new department in Hampshire County Council - Adults' Health and Care.
- 4.2 The strategy is available as online content [Towards a Healthier Hampshire](#) .
- 4.3 The strategy has five priority areas, each supported by a detailed set of actions. The five priorities are intended to support the County Council to prioritise its resources, whilst also reflecting the breadth of its Public Health responsibilities.
- 4.4 The five priority areas are set out below:

- a) Healthy – making a ‘healthy lifestyle’ the norm to help reduce the gap between life expectancy and healthy life expectancy
- b) Happy – promoting good emotional wellbeing and mental health for all through a range of actions including improving access to support for mental wellbeing across the County, reducing the rate of suicide and reducing the harm caused by substance misuse to individuals
- c) Resilient – enabling children and families to be resilient and to have more resources to look after themselves
- d) Thriving communities – making local places healthy and safe places
- e) Protect – protecting people from avoidable harms.

5. Progress in implementing Year Two of the strategy

- 5.1 Successful delivery of the strategy depends on the collective efforts of all Council Departments and partnership working with other sectors and agencies. Implementation is led by the Director of Public Health and the Public Health team, who are part of the Adults’ Health and Care Department. There is a robust delivery plan for the life of the strategy that has been agreed with relevant partners.
- 5.2 The Public Health Team continues to drive forward the key public health priority areas for the Council. The following section sets out some of the key achievements against the priority areas for year two.

Healthy

1. Development and expansion of our digital offer to enable residents to independently address lifestyle risk factors to improve population health. Examples include support around diet and healthy weight, reducing alcohol consumption and online testing for sexually transmitted infection.
2. Re design of the NHS Health Check service to increase the focus on ‘at-risk’ groups to improve value for money of the programme and effectiveness in identifying those at high risk of developing cardiovascular disease. We saw an increase in uptake of NHS Health Checks to 58.4% in Q4.
3. Updated and launched Hampshire’s Tobacco Control Strategy. This included developing a new model for Hampshire’s smoking cessation service in preparation for re-procurement to drive up quality and outcomes. Smoking cessation interventions are now embedded in all NHS maternity units to tackle smoking in pregnancy – a significant cause of neonatal deaths and still births and premature delivery. Smoking status at the time of delivery is showing a consistent decline in Hampshire and is significantly lower than the National figure. Overall smoking prevalence in adults has also been declining since 2011 and is lower than the National prevalence

figures. Prevention work included delivering both a survey and prevention programmes within targeted schools and the provision of ongoing guidance and online resources to organisations working with young people (including schools, colleges, youth services, NEETs and looked after children).

1. The Healthy Weight Strategy recognises that the causes and solutions to obesity are highly complex and require a systems approach. The Public Health team have worked with healthcare providers, CCGs, District Councils and 'Energise Me' as well as internal teams in Economy, Transport and Environment, Culture, Communities and Business Services, and Children's Services to embed the principles and approach. It will take time for the impact of this approach to be realised. Rates of excess weight in children in Hampshire are similar to England for 4-5-year olds and better than England for 10-11year olds and 60% of adults are overweight or obese.
2. Making Every Contact Count (MECC) Practice has been successfully expanded and embedded into Adults Health and Care and in NHS Trusts. There has been a significant increase in the number of NHS staff trained in MECC (1041 in 2018/19 compared to 298 in 17/18) and work with District Councils continued with the establishment of MECC networks in East Hampshire and Gosport.

Happy

3. A successful EU Mental Health bid to run the Step By Step (SBS) project to improve mental health in men will deliver up to 314,000 euros to Hampshire over the next two years. The project comprises a co-produced community-based model focusing on health, mental wellbeing and employment. 8 community groups have been recruited to develop the model and the programme will roll out to at least 60 groups over the next 18 months and include training 180 health champions to hold healthy conversations with group members. The project is being independently evaluated by the University of Chichester.
4. The Health and Wellbeing Board signed off the Hampshire suicide prevention strategy in March 2018. A key achievement in 2018/19 included the development and rollout of a suicide prevention pathway for primary care and scoping the suitability of utilising the patient record system to flag the risk of suicide.

Suicide Prevention training for front-line practitioners had been identified as a gap and is now being successfully delivered in partnership with Samaritans. Following a coproduction workshop with People with Lived Experience a "team" of those with lived experience will be formed which will help plan and implement parts of the Hampshire Suicide Prevention Strategy.

Hampshire County Council Public Health led on securing funding from NHS England for the Hampshire and Isle of Wight Sustainability Transformation partnership (STP) for the 2019/20 roll-out of the STP

Suicide Prevention Programme. Confirmation of funding will enable the development of suicide prevention programmes in some of the areas where we have identified gaps:

- Suicide Prevention in Primary Care
- Bereavement and Postvention Support
- Workplace Health
- Self Harm and Crisis Care

The suicide rate in Hampshire is consistently lower than that of England.

5. A new integrated substance misuse service for adults and young people commenced in July 2018. The service has an increased focus on engagement with people with alcohol problems; improving the management of people with co-occurring substance misuse and mental health problems; children and families; offering a flexible model of delivery and increasing the use of outreach services and digital technologies to engage service users before, during and after treatment. The service has achieved its key aims including a 16% increase in alcohol clients in the past year. Rates of successful completion of treatment for opiate users and adults with substance misuse treatment need who successfully engage in community-based structured treatment following release from prison are better than England.
6. As part of our approach to promoting mentally healthy communities in Hampshire we have worked in partnership with Hampshire Mind to deliver training in Connect 5 (based on the concept of the 5 ways to wellbeing) to wider workforces in Hampshire, community groups and within the council. A total of 41 courses have been delivered to 464 people working for district councils, housing providers, substance misuse and domestic abuse services and 94 front line AHC staff have been trained. Course evaluations demonstrate an increase in participants understanding of mental health and their confidence in having a conversation about an individual's mental health and wellbeing.
7. The Domestic abuse partnership board has developed a new model of provision for both victim and perpetrator services taking a whole family approach to support all members of the family and so stop the cycle of violence through the ethos of 'for every victim there is a perpetrator'. The new HRDA (High Risk Domestic Abuse) process in Hampshire to ensure rapid identification and action for victims at the highest risk of murder or serious harm has been implemented.
8. The most recent data show a continued downward trend in Hampshire teenage pregnancy rates. A key focus this year was work between Public Health and Children's Services colleagues to develop a support programme for schools to prepare for the introduction of statutory

Relationships and Sex Education (RSE) and Health Education in schools from September 2020.

Resilient

9. Work on resilience, emotional wellbeing and mental health was undertaken across parenting support, early years, schools and colleges and through enablers. The work was influenced by the drive to better integrate Public Health Nursing with related services in Children's Services, Clinical Commissioning Groups (CCGs) and NHS England commissioned services. An in depth needs assessment informed the development of a new Children and Young People Emotional Wellbeing and Mental Health Strategy which will be launched and implemented in Year three. It includes a workstream on reducing self-harm, where Hampshire continues to have high rates that are proving challenging to reduce.
10. Hampshire's school nursing service continued to provide support for secondary school aged pupils through its anonymous texting service, Chat Health, which responds to concerns about mental and physical health. The service has been extended to parents of 0-5-year olds and proved to be hugely popular, receiving 1,355 messages from parents between October 2018 and February 2019.
11. A renewed focus on collaborative working between the Council, the NHS and the voluntary sector to deliver health visiting priorities such as perinatal mental health and breastfeeding has led to a significant increase in breastfeeding: rates at 6-8 weeks have increased from a third to over a half (53.6% in Q4 of 2018/19) as a result of a new breastfeeding model and improved data collection.
12. A new and highly innovative service specification for Public Health nursing (health visiting and school nursing services) has been developed ahead of procurement in 2019/20. The service specification reflects increased integration with Education and Inclusion in Children's Services, a purpose of which is to improve school readiness.
13. The proportion of children achieving a good level of development at the end of reception has shown a continued increase since 2012/13 and is higher than that of England, whilst the proportion of children aged 2-2½yrs receiving ASQ-3 has remained at 100% for the third year running.

Thriving Communities

14. The design of the places in which we live, and work can have a significant impact (positively and negatively) on population health. Partnership working between Public Health and colleagues in district planning authorities continued to be a delivery priority during Year Two, including

supporting the development of health and wellbeing-related policies in Local Plan reviews.

15. Increasing levels of physical activity in the Hampshire population is key to improving health and preventing future dependency on services. Delivery of the cross-departmental Physical Activity plan has included scaling up evidence-based interventions for walking and running in gap areas across Hampshire and work with the Council's Active Travel Team to increase active travel to school, focusing on specific areas with higher rates of obesity in Years R and 6.
16. The Public Health team has initiated a dementia workstream with Hampshire County Council staff who are leading on different aspects of dementia support for Hampshire residents. This brings together expertise and enables a strategic approach to the implementation of a Dementia-Friendly Hampshire County Council Framework.
17. Falls represent a significant cost to the health and care system. Geographical areas with the highest rates of falls been identified and are the focus of Falls prevention. Action includes an increase in the number of evidence based Steady and Strong classes provided across Hampshire to 100 classes each week and the development and launch of the Falls Friends programme which increases knowledge within communities about how to prevent falls. Currently 38 Falls Friends Champions have made 270 Falls Friends in a train the trainer model.

Protect

18. Child immunisations for diphtheria, pertussis (whooping cough), tetanus, Haemophilus influenzae type and polio have exceeded the 95% uptake goal for eight years. The latest figures show improvements in the uptake of Men C and PCV. There has been an improvement in the uptake of MMR which we need to maintain to reduce risk of measles.
19. Latest data shows that there we have started to reverse the downward trend in the uptake of cervical screening due to focused work with NHSE and Primary Care.
20. Flu uptake in Health and Social Care staff employed by Adult Services (the at-risk group) increased and we saw fewer outbreaks of Influenza-like illnesses in adult care settings this year.
21. Air pollution is increasingly recognised as a serious public health issue, with Public Health England regarding poor air quality as the largest environmental risk to Public Health in the UK. County and District Councils equally have a central role in driving improvements in Air Quality. Public

Health and Environment, Transport and Economy (ETE) teams alongside continue to work together to develop a programme of work and coordinate a whole systems approach to managing existing Air Quality Management Areas and recently declared Clean Air Zones and have developed an 'Air Quality Position Statement'.

6. Finance

The responsibility for Public Health services transferred from the NHS to Local Government in April 2013. Accordingly, the funding required to discharge these responsibilities is paid directly to local authorities through a ring-fenced grant from the Department of Health. The current ring fence runs to 2019/20.

6.1 The annual level of the public health grant has varied significantly since 2013. In each of the first two years the County Council received a 10% increase from the base level of spend made previously by the PCTs in 2012/13.

6.2 However, since 2015/16 there has been a reduction in the national allocation for Public Health which in turn has been passed on to all local authorities through year on year grant reductions. In 2015/16 there was an in year cut of 6.2% and in each subsequent year through to 2017/18 there has been a reduction of between 2.3% and 2.6%. This has limited the ability of the County Council to maximise opportunities for prevention initiatives to reduce poor health. This annual grant reduction is expected to continue through to 2019/20.

	Base allocation	0-5 Funding	Grant Reduction	Total
	£000	£000	£000	£000
13/14	36,753			36,753
14/15	40,428			40,428
15/16*	40,363	8,843	(3,046)	46,160
16/17	40,363	17,686	(4,559)	53,490
17/18	40,363	17,686	(5,879)	52,170
18/19	40,363	17,686	(7,219)	50,830
19/20	40,363	17,686	(8,559)	49,490
20/21	40,363	17,686	(8,559)	49,490

6.3 The delivery of the Strategy over its lifetime, and the outcomes it is striving to achieve, will need to be met from within the reducing budget envelope and by leveraging existing resources within the local health and care and wider system to deliver public health outcomes. From 2021 the Public Health budget will be required to deliver the same level of savings that have been allocated to all departments. The detailed plans for further implementation of the strategy will be developed in line with the need to meet this challenge and to maximise opportunities to work with others to ensure that public resources deliver the maximum health benefit.

7. Governance

- 7.1 Implementation of the strategy is overseen by the Public Health Senior Management team – delivery of each priority is led by a Consultant in Public Health and involves Public Health team members and colleagues from the appropriate Council departments.
- 7.2 The impact of the strategy on key public health outcomes is routinely monitored through a combination of priority outcome indicators and ‘bell-weather’ indicators, which measure progress towards the outcome. A wider range of outcomes are monitored through the national Public Health Outcomes Framework (PHOF). Progress against the delivery plan and the impact on public health outcomes will be monitored by the Public Health senior management team and the Adults’ Health and Care (AHC) Department Management Team (DMT).
- 7.3 A review of delivery of the Strategy was undertaken as part of the Council’s internal audit plan for 2018/19. The review focussed on governance and monitoring of delivery of the Strategy, including how other departments within the Council contribute to the delivery.
- 7.4 The audit assurance was adequate with a sound framework of internal control with and no significant risks identified to the achievement of system objectives.
- 7.5 Delivery of the strategy is dependent on collaborative working across the Council and partnership working with key stakeholders and on continued investment in financial and human resources in Public Health and public health services.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Other Significant Links

Links to previous Member decisions:	
<u>Title</u> 2016-10-17 Executive Member for Health and Public Health - Towards a Healthier Hampshire - a Strategy for improving the Public's Health 2016-2021	<u>Date</u> 17 October 2016
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents	
<p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p>	
<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

22. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

23. Equalities Impact Assessment:

23.1. Good health and wellbeing is a positive asset and something we all aspire to for ourselves, families, carers, friends and communities. It is essential for thriving, prosperous, resilient and safe communities and vital for the success of future generations. Hampshire is a healthy place to live and people generally have good life expectancy, educational achievement, housing and living environments and employment. Fewer children live in poverty, infant mortality is low and fewer people die from avoidable health conditions. However, we know that we can do better for the people who live in Hampshire – the gap between how long people live and how long they live in good health is widening, there is significant variation in health outcomes between the most and least deprived communities and too many of our most vulnerable citizens have poor health outcomes.

23.2. The strategy has been informed by the Hampshire Joint Strategic Needs Assessment (JSNA) and brings together work carried out by the Hampshire Public Health team with other Directorates and partners over

the last two years. The JSNA includes the data that identifies the groups that will be impacted by the strategy.

- 23.3. A wide and complex range of factors influence and determine population and individual health. The strategy has been developed to have a positive impact on these factors and to improve outcomes for the most vulnerable citizens and communities in Hampshire. It aims to have a positive impact on outcomes for people across all the protected characteristics and to impact on poverty and will take account of the impact of where people live, in rural or urban areas.
- 23.4. An equalities impact assessment has been carried out. The final impact of the strategy will be dependent on the success of implementation and there could be a bigger and more positive impact on certain groups. A detailed action plan will be drawn up to implement the strategy and Equality Impact Assessments will be undertaken for the individual programmes of work as these are progressed. This will ensure that the specific impacts of individual services and interventions are understood and steps can be taken to mitigate any negative impacts if they are identified.

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker/Committee/Panel:	Cabinet
Date:	22 July 2019
Title:	Developing a Strategic Partnership for Public Health between Hampshire County Council and Isle of Wight Council
Report From:	Interim Director of Public Health and Director of Adults' Health and Care

Contact name: Simon Bryant

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1. Purpose of this Report

- 1.1. The purpose of this report is to provide Cabinet with an update on the work undertaken to develop a Strategic Partnership for Public Health between Hampshire County Council and Isle of Wight Council and to seek approval to enter into a long-term partnership arrangement.

2. Recommendations

Cabinet is asked to:

- 2.1. Endorse the actions taken up to the date of this report.
- 2.2. Approve the arrangement for Hampshire County Council to enter into a longer-term partnership between Hampshire County Council and Isle of Wight Council for the leadership and delivery of Public Health on the Isle of Wight.
- 2.3. Formally approve in principle the headline terms of that agreement as outlined in section 5 of this report.
- 2.4. Delegate authority to the Director of Public Health to finalise the partnership agreement.

3. Executive Summary

- 3.1. On the back of a successful partnership with Children's Services, Isle of Wight Council approached Hampshire County Council about providing assistance

with Public Health responsibilities and services following the rapid departure of the Island's Director of Public Health (DPH) on 1 January 2018.

- 3.2. With the tacit agreement of the Leaders of both Hampshire County Council and Isle of Wight Council and the senior level support of Public Health England, an in-principle agreement was reached between the Chief Executives of Hampshire County Council and Isle of Wight Council to enter into an immediate interim partnership. This was endorsed by Cabinet in April 2018.
- 3.3. During the interim partnership, detailed analysis was undertaken to verify the viability of establishing a more permanent strategic partnership. This analysis identified significant concerns that needed to be addressed by Isle of Wight Council to make a long-term partnership viable.
- 3.4. Through regular reviews with the Chief Executive of Hampshire County Council and the Chief Executive of Isle of Wight Council the concerns have been addressed by Isle of Wight Council to the extent that it is now possible to enter into a long term partnership initially for three years with a possibility to extend for a further two years with appropriate break clauses for both authorities.

This paper seeks the approval of cabinet to enter into the long-term partnership following the conclusion of the implementation phase of the partnership arrangement, anticipated to be August 2019 . This agreement was endorsed by Isle of Wight Cabinet on 11th July 2019 and the establishment of the partnership is strongly supported by Public Health England.

4. Background

- 4.1. The Isle of Wight Council is a unitary authority with a population of about 140,000. The Council has responsibility for all local government services on the island. These responsibilities include discharging the statutory duties for Public Health that were conferred on local authorities by the Health and Social Care Act 2012. Both Hampshire and the Isle of Wight (HIOW) are part of the HIOW Sustainability and Transformation Partnership (STP) and this arrangement provides opportunities for both councils to further develop the scope of high quality Public Health services within that STP area. Public Health is acknowledged as a key driver in both improving overall population health wellbeing and in reducing demand on NHS and social care services.
- 4.2. Local authorities have, since April 2013, been the local leaders for public health with responsibility for taking such steps they consider appropriate for improving the health of their population and for delivering a number of statutory and mandated functions.
- 4.3. The Health and Social Care Act makes clear that each unitary and upper tier authority must, acting jointly with the Secretary of State for Health, appoint a Director of Public Health (DPH) who is a statutory Chief Officer, to have responsibility for its Public Health functions. There is provision for the role to be shared with another local authority where this makes sense.
- 4.4. The fundamental duties of a DPH are set out in law, however, the role is broader than that set out in legislation: the Director of Public Health is a statutory Chief Officer of the authority and the principal adviser on all health

matters to elected members, officers and partners, with a leadership role spanning health improvement, health protection and healthcare public health.

- 4.5. Hampshire County Council has an established constructive relationship of working together with Isle of Wight Council, through its partnership of delivering Children's Services. That partnership has recently been renewed, beyond its initial five-year period into an open-ended arrangement. This arrangement to provide Public Health services on the Isle of Wight will be approached in a similar vein to how Children's Services have been delivered.
- 4.6. In January 2018 the incumbent DPH for the Isle of Wight was seconded to Public Health England and subsequently left the employment of IWC. This led to a need for Isle of Wight Council to make immediate arrangements for DPH cover. The Isle of Wight Council Chief Executive requested a partnership arrangement be established with Hampshire County Council to provide such cover, through a shared DPH. With the agreement of the Chief Executives of Hampshire County Council and Isle of Wight Council, through an exchange of letters the shared DPH arrangement commenced on 23 January 2018.
- 4.7. The outline terms of that agreement were approved by Cabinet in April 2018. The terms set out that there were 2 distinct stages to the partnership; firstly, an interim partnership followed by a second phase of establishing a long-term strategic partnership.
- 4.8. The first stage provided interim DPH and Associate DPH leadership who carried out an in-depth review of Public Health delivery on the Isle of Wight to inform the package needed to establish a longer-term partnership.
- 4.9. The first stage has now concluded, and the partnership entered the phase to establish a long-term strategic partnership based on the findings from that review in January 2019.

5. Draft and Outline Terms of Agreement

- 5.1. The partnership is at the request of Isle of Wight Council.
- 5.2. Public Health England strongly supports the establishment of a long-term strategic partnership.
- 5.3. The financial, legal and political accountabilities for Isle of Wight public health will remain with Isle of Wight Council. This is in line with the arrangements for the established Children's Partnership.
- 5.4. Hampshire County Council will take no direct political accountability but will readily explore political partnership opportunities over time.
- 5.5. There is a clear principle of at least full cost recovery, with no detriment to the Hampshire County Council public health function and performance, based on the established processes used for the Children's Partnership.
- 5.6. Monitoring of delivery of the Hampshire Public Health Strategy and the public health indicators in Hampshire's Corporate Plan will take place through the Public Health Senior Management Team (SMT) and Adults' Health and Care

Departmental Management Team (DMT). This will provide assurance regarding the continued strong performance and quality of the Hampshire Public Health function.

- 5.7. Hampshire County Council are mindful that any financial charges need to be established within the affordability of the Isle of Wight Council budget and will work with the Chief Executive of Isle of Wight Council to establish a well-managed and well performing Public Health service within the appropriate budgetary envelope.
- 5.8. The arrangement will be reviewed after 6 months followed by regular reviews, at least annually, between HCC and IWC with both parties reviewing the continued viability of the long-term partnership.
- 5.9. Notice can be provided by either party to terminate the arrangement and an appropriate withdrawal time period agreed.

6. Risk Assessment and management

- 6.1. The Public Health partnership will be following in the footsteps of an already established and very successful Children's Services partnership with Isle of Wight Council
- 6.2. The Partnership arrangement will involve sharing competencies and capacity at Director, ADPH and Public Health Consultant level but will require input from other senior members of the team. This will lead to mutual learning but must not be allowed to detract from necessary capacity within the County. Whatever the strength of Hampshire's performance and reputation in Public Health, officers and members are keenly aware that sustaining quality remains a challenge and that complacency in these services is one of the greatest risks of all. The Director of Public Health will continue to closely monitor the overall performance of Public Health services at Hampshire County Council.
- 6.3. IWC retain full political accountability for Public Health. This substantially reduces the direct risks to be carried by Hampshire County Councillors. Although not carrying direct political accountability it needs to be acknowledged that there still remain indirect implications for Hampshire members if the partnership were to face serious problems.
- 6.4. In the event of one or both Councils no longer benefitting from the partnership arrangement an agreed dissolution process will clearly be set out in the Terms of Agreement.

7. Finance

- 7.1. The underlying principle is that Hampshire County Council will be properly compensated for the resources that it uses to support IWC Public Health function. Detailed proposals for the full recovery of Hampshire County Council costs will be agreed with Isle of Wight Council.

- 7.2. The IWC will pay for full travel costs associated with traveling to the Island and carrying out IWC duties.
- 7.3. Hampshire County Council and Isle of Wight Council Public Health budgets will remain separate.

8. Governance

- 8.1. The Director of Public Health will remain an HCC employee and reporting arrangements within HCC will remain as they are. The Director of Public Health will report directly to the IWC Chief Executive and IWC Members on matters in relation to the Isle of Wight Public Health function and will be a member of the IWC CMT.

9. Conclusions

- 9.1. Hampshire County Council welcomes the opportunity to establish a further partnership with Isle of Wight Council and to build on the excellent working relationships and political partnership that have been established through the Childrens Partnership arrangement with Isle of Wight Council. The approach from Isle of Wight Council to enter into such an arrangement is welcome and presents an opportunity for the council to develop an area of work not as an income generator but as an extension of the council's capacity.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	Yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes
OR	
This proposal does not link to the Strategic Plan but, nevertheless, requires a decision because:	

Other Significant Links

Links to previous Member decisions:	
<u>Title</u> <u>Developing a Strategic Partnership for Public Health between Hampshire County Council and the Isle of Wight Council</u>	<u>Date</u> 16 April 2018
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents	
<p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p>	
<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

- 2.1. The proposal itself will not have an impact on groups with protected characteristics. Any changes to the provision of Public Health services as a result of this proposal will be subject to an EIA.

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HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Cabinet
Date:	22 July 2019
Title:	Constitutional Matters
Report From:	Chief Executive

Contact name: Barbara Beardwell, Head of Law and Governance

Tel: 01962 845157

Email: Barbara.beardwell@hants.gov.uk

Purpose of this Report

1. The purpose of this report is to set out a number of issues which have recently arisen regarding the decisions of the County Council's Standing Orders in respect of Deputations and Notices of Motion, and for Cabinet to consider whether in consequence any change should be made to Standing Orders.

Recommendation

2. That Cabinet recommend to the County Council that the amendments to the provisions of Standing Orders 12 and 18 as set out at Appendix 1 and Appendix 2 of this report be approved.

Executive Summary

3. By virtue of the Local Government Act 1972, Schedule 12 paragraph 42, the County Council may make and vary Standing Orders as to the regulation of its proceedings and business. This function is reserved to the County Council by virtue of Part 1, Chapter 4 of the Constitution.
 - 3.1. The County Council's Standing Orders are contained at Part 3, Chapter 1 of the Constitution. Provisions in respect of deputations is contained at Standing Order 12, and provisions in respect of Notices of Motion are contained at Standing Orders 18 and 19. This report suggests a number of changes to Standing Order 12 and Standing Order 18.

Contextual information

Standing Order 12 - Deputations

4. Currently (other than Regulatory Committee which different rules apply), Standing Order 12 restricts Deputations to local government electors within the administrative area of Hampshire County Council. This has been the case for some time. It is, however, considered that in the interest of openness and transparency and to allow the voice of young people to be heard, this might be reviewed so that young people might have the opportunity to address meetings of the County Council, its Executive and Committees on matters that concern them. It is, however, considered appropriate that any change to Standing Orders to enable this be carefully considered in order to ensure any change to the current procedure contains adequate safeguards and continues to maintain the good governance of the County Council.
5. With this in mind, this report recommends that Standing Order 12 be amended to additionally allow deputations from children who have attained the age of 7 years or older, subject in the case of a child of compulsory school age to the requirements as set out at paragraph 6 below. In considering options for a lower age limit of seven years of age, Cabinet are asked to note that it is recognised this is the lowest reasonable age limit but takes the most inclusive approach. It is generally appreciated that the younger the child the higher the potential for safeguarding concerns. Nevertheless, this more inclusive approach is recommended in the context of the proposed safeguarding mechanisms set out below.
6. For the reasons expressed at a paragraphs 4 and 5 above, it is considered that in the case of a child of compulsory school age any deputation request must include written consent of the parent or person with parental responsibility of the child to the making of the deputation (including in the case of a request to make a deputation at a meeting of the County Council or Cabinet to the deputation being recorded and being available to broadcast), together with in the case of a request to make a deputation within school term time, written consent to the making of the deputation from the headteacher of the school the child attends. It is accordingly, considered that without, where applicable, such consent(s), any deputation should not be heard.
7. It is also considered appropriate, bearing in mind the County Council's safeguarding role, that additional safeguarding provision should apply in order to protect vulnerable children from abuse of the process, and that any change to the deputation procedures should be subject to the provision that deputations should not be received from children in cases where, in the opinion of the Director of Children's Services, it is not in the best interest of the child to make the deputation.

8. Finally, and on a separate note, it is considered sensible that the deputation procedure should also be amended to provide a general clarity that the deputation process should not be used as a vehicle to address specific service concerns more properly dealt with through the County Council's established Corporate Complaints process, or where the subject matter of the deputation might cause the County Council to breach confidentiality rules.

Standing Order 18 – Notices of Motion

9. As indicated above, provisions in respect of Notices of Motion are contained at Standing Orders 18 and 19. Currently Standing Order 18.4 provides that Notices of Motion, after being moved and seconded are then debated by the County Council, unless immediately following the seconding of the Notice of Motion and following any observations by the Leader, Executive Member or Chairman of the appropriate committee, the County Council resolve to refer the Notice of Motion to the Executive or to a committee, and report back to a subsequent meeting of the County Council. If a proposal under the Standing Order is agreed, then the Notice of Motion currently stands so referred without discussion, with the Mover of the Motion having the opportunity to explain his Motion at the meeting of the Executive/committee as the case may be.
10. It is considered that the current procedure might be revised so as to allow the Proposer of the Motion to speak to the Motion at the County Council meeting at which the Notice of Motion is moved, whether or not a proposal is subsequently made to refer the Motion for consideration by the Executive or a committee, so that in all cases the Proposer of a Notice of Motion has the opportunity to explain his Motion to the County Council at the meeting at which the Notice of Motion is moved.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

This proposal does not link to the Strategic Plan but, nevertheless, requires a decision for the good governance of the County Council

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document

Location

None

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

It is considered that this Report will have no adverse impact or cause no disadvantage to groups with protected characteristics.

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Part 3 Chapter 1

County Council Standing Orders – 12

12. *Deputations

- 12.1 Subject to the provisions of this Standing Order, the County Council shall receive deputations at a Meeting of the County Council on any business that is properly within its terms of reference and the deputation shall be allowed to address the Meeting.
- 12.2 Subject to the provisions of this Standing Order, Cabinet or any Executive Member, Committees or Standing Panels of the County Council shall receive deputations at any Meeting or Individual Executive Member Decision Day relating to business that is properly within the Agenda for such Meeting or Individual Executive Member Decision Day and the deputation shall be allowed to address the Meeting or Individual Executive Member Decision Day.

For the purpose of this Standing Order:

- 12.2.1 notice in writing shall be given to the Chief Executive (to the Head of Democratic and Member Services via members.services@hants.gov.uk) that a deputation wishes to address a Meeting or Individual Executive Member Decision Day and the notice shall specify the subject on which the deputation wishes to speak. In the case of a County Council Meeting, the notice shall be given at least 10 clear Working Days in advance. In the case of other Meetings or Individual Executive Decision Days, the notice shall be given at least three clear Working Days in advance.
- 12.2.2 deputations shall consist of not more than four people who shall (except in the case of a deputation to the Regulatory Committee when it is exercising a function within the Functions Regulations, Regulation 2 and Schedule 1) be local government electors for the administrative area of Hampshire County Council, or otherwise and subject to the provisions set out at paragraph 12.2.3 below, have attained the age of seven years or older;
- 12.2.3 any deputation request received from a child of compulsory school age shall be accompanied by the following:
- 12.2.3.1. written consent from the parent of or person with Parental Responsibility for the child to the making of the deputation,

including in respect of a request to make a deputation at a Meeting of the County Council or Cabinet, to the deputation being recorded and available for broadcast; and

- 12.2.3.2. in the case of a request to make a deputation within school term time, written consent to the making of the deputation from the Headteacher of the school the child attends, without which consent(s) the deputation shall not be heard.
- 12.2.4 without prejudice to the provisions of 12.2.3 above, deputations will not be received from children in cases where, in the opinion of the Director of Children's Services, it is not in the best interests of the child to make the deputation.
- 12.2.5 any member of a deputation may address a Meeting or Individual Executive Decision Day;
- 12.2.6 deputations shall be taken at the beginning of the Meeting or Individual Executive Decision Day in the order received (after the Minutes) and the total time for all deputations in any Meeting or Individual Executive Decision Day shall not exceed one hour in duration;
- 12.2.7 the total time taken by a deputation in addressing a Meeting or Individual Executive Decision Day shall not exceed 10 minutes provided that where the number of deputations in any Meeting or Individual Executive Decision Day would otherwise mean that the maximum time for deputations would be exceeded, the time allowed per deputation will be reduced on a proportional basis;
- 12.2.8 any deputation which has appeared before a Meeting of the County Council, the Executive, a Individual Executive Decision Day or any Committee or Standing Panel of County Council, shall not reappear at any such Meeting or any other Meeting or Individual Executive Decision Day within a period of six months on the same or similar topic (except in the case of a deputation to the Regulatory Committee when it is exercising a regulatory function, in which case a deputation may reappear where an item is adjourned, or when there is another similar application submitted in respect of the same site);
- 12.2.9 for the avoidance of doubt a deputation to a Meeting of the Executive, a Committee or Standing Panel or an Individual Executive Decision Day must relate to an item on the Agenda for that Meeting or Individual Executive Decision Day ;
- 12.2.10 no discussion shall take place with the presenters of a deputation but the Chairman of the Meeting or the Executive Member may inform the deputation how, if at all, the matter will be dealt with by noting, action or referral. At a Meeting of the County Council, the Chairman may invite the Leader or appropriate Executive Member or Committee Chairman to give this information to the deputation.

12.2.11 Deputations in respect of individual service concerns will not be received where, in the opinion of the Chief Executive in consultation with the Monitoring Officer, the subject matter of the deputation relates to issues which are more properly dealt with through the County Council's Corporate Complaints Procedure, or which might cause the County Council to breach confidentiality rules.

NB: The Purpose of Standing Order 12 is to give members of the public an opportunity to address the County Council, the Executive, its Committees or Standing Panels. Elected members (including those of other Councils), political parties, trade unions and members of staff have other opportunities to bring matters to the County Council's attention and will not be received under the provision of Standing Order 12.

Additional arrangements apply in respect of Regulatory Committee or when the County Council is otherwise exercising a function within the Functions Regulations. These arrangements are set out within the Local Protocol on Planning, Rights of Way and Commons Registration, Paragraph 9, contained at Appendix B.

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Part 3 Chapter 1

County Council Standing Orders – 18 and 19

18. Notices of Motion

18.1 Procedure for giving Notice of Motion

- 18.1.1 Every Notice of Motion shall be in writing, signed by the Member or Members giving the notice, and delivered 10 clear Working Days before the next Meeting of the County Council at the office of the Chief Executive (to the Head of Democratic and Member Services via members.services@hants.gov.uk) by whom it shall be dated, numbered in the order in which it is received and entered in a book which shall be open to the inspection of every Member.
- 18.1.2 The requirement regarding submission of the notice in writing and signature shall not apply where notice is given by e-mail, authenticated by the identification of the Member concerned.

18.2 Notices to be inserted in the Summons

The Chief Executive shall insert in the Summons for every Meeting of the County Council all Notices of Motion duly given, in the order in which they have been received, unless the Member giving such notice has, when giving it, intimated in writing that it is proposed to move it at some later Meeting, or has withdrawn it in writing.

18.3 Motion not moved

If a Motion, notice of which is specified in the Summons, is not moved by its originator, it shall, unless postponed by consent of the County Council, be treated as abandoned and shall not be moved without fresh notice.

18.4 Procedure for Notices of Motions

Motions under this Standing Order, after being moved and seconded, and spoken to by the proposer of the Motion in accordance with Standing Order 19.1, shall be debated by the County Council unless immediately following the seconding of the motion and after any observations of the Leader or Executive Member for the function(s) concerned or the Chairman of the appropriate Committee or Committees, the County Council resolve to refer the Motion to the Executive or any Committee or Committees. Upon being so resolved, the Motion shall stand referred, without discussion, to the

Executive or to such Committee or Committees as the County Council may determine for consideration and report to the next Meeting of the County Council, unless circumstances necessitate a report to a later Meeting.

18.5 Proposer of Motion may attend subsequent Executive or Committee Meeting

A Member of the County Council who has proposed a Motion which has been referred to the Executive, or to any Committee, shall have notice of the meeting of the Executive or Committee and any Sub-Committee or Standing Panel at which it is proposed to consider the Motion and, if they attend, shall have the opportunity of explaining it, but shall not take part in the voting.

19. Rules of debate – Motions

Motions and Amendments to be in writing and seconded.

- 19.1 Notices of Motion will only be received in accordance with Standing Order 18, the mover of any Motion or Amendment shall, immediately on moving the Motion or Amendment, and before speaking to it – put it in writing and deliver it to the Chairman. The Motion or Amendment shall not be discussed until after the mover has spoken to it and the Motion or Amendment has been seconded.
- 19.2 A Member may with the consent of the seconder, and of the County Council signified without discussion, alter a Motion that they have proposed provided that the Alteration is in accordance with Standing Order 19.6.

Withdrawal of Motion or Amendment

- 19.3 A Motion or Amendment may be withdrawn by the proposer with the concurrence of the seconder, and the consent of the County Council, which shall be signified without discussion, and no Member may speak upon it after the proposer has asked permission for its withdrawal, unless such permission shall have been refused.

Right of reply to Notice of Motion

- 19.4 The proposer of a Motion shall have a right of reply at close of the debate upon the Motion immediately before it is put to the vote (and after any Proposal ‘that the vote on the Motion be now put’ or ‘that the County Council do proceed to the next item of business’ is put and carried). If an Amendment is proposed, the Leader or other appropriate Executive Member and proposer of a Motion shall be entitled to a reply at the close of the debate upon the Amendment. The proposer of the Motion shall speak last. The mover of an Amendment shall not be entitled to a right of reply. A Member exercising a right of reply shall not introduce new matter. After every reply to which this Standing Order refers, a decision shall then be

taken without further discussion.

Reservations of speech by seconder

- 19.5 The seconder of any Motion or Amendment may, if they want to and they indicate their intention when seconding, reserve their speech until a later period of the debate.

Relevance of Amendments to original Motion

- 19.6 An Amendment shall be relevant to, and a modification of, the Motion.
- 19.7 An Amendment shall be:

19.7.1 to leave out words, or;

19.7.2 to leave out words and insert or add other words, or;

19.7.3 to insert or add words

but such omission or insertion of words shall not have the effect of introducing a materially new issue into or of negating the Motion before the County Council.

One Amendment at a time

- 19.8 When an Amendment to a Motion has been moved and seconded, the Chairman shall call for any other Amendments to the Motion to be moved and seconded. The Chairman may then permit all the Amendments to the Motion to be discussed in the ensuing debate, if the Chairman considers that this course would facilitate the proper conduct of the County Council's business. Otherwise, any Amendments to a Motion shall be discussed in the order they were proposed.

Member not to move or second more than one Amendment

- 19.9 A Member who has moved or seconded an Amendment to any Motion shall thereafter neither move nor second any further amendment to that Motion, or to any Amendment which has displaced it.

Notices of further Amendment

- 19.10 Notice of the terms of all further Amendments to a Motion must be given before the reply to the debate commences (or, in the absence of a reply, before the vote is taken) on the Motion.
- 19.11 When any Motion or Amendment thereto has been duly put and either carried or lost, it shall be the Chairman's duty to refuse to put, at the same

Meeting, any subsequent Amendment which would substantially contradict, override, repeat or reintroduce the subject matter of the previous Motion or Amendment.

Substantive Propositions

- 19.12 Amendments to a Motion shall be voted on against the original Motion in reverse order. This means that the last Amendment to a Motion shall be voted on first. Where an Amendment to a Motion is carried, the original Motion shall be displaced by the Amendment, which shall itself become the Substantive Proposition. Where the last Amendment fails and all other Amendments to a Motion have failed, the question shall be put on the Substantive Proposition without further debate.

Right to speak

- 19.13 A Member shall not speak more than once on any Motion or Amendment, except when the Chairman determines any Amendments to a Motion should be debated separately, or in exercising their right of reply given by Standing Order 19.4, or on a point of order, or by way of personal explanation.

Formal Proposals moved in accordance with Standing Order 20 – Motions and Recommendations

- 19.14 A Member who has not spoken may, at the conclusion of a speech of another Member, move without comment ‘that the vote on the Motion be now put’, or ‘that the County Council proceed to the next item of business’, or ‘that the Meeting or debate now adjourned’, on the seconding of which the Chairman shall put that Proposal to the vote without amendment or discussion and if it is carried, the Motion (or Amendment as the case may be) before the Meeting shall (after allowing an opportunity for a Member to speak in seconding any Motion or Amendment which has been moved, and subject to the right of reply given by Standing Order 19.4 such Proposal shall be put to the vote provided that if, on the moving and seconding of any such formal Proposal, the Chairman decides that the matter has not been sufficiently discussed the Chairman may either refuse to accept the Proposal at that time, or may indicate how many more Members will be permitted to speak before putting the Proposal.

Point of order and explanation

- 19.15 A Member may rise to a point of order or in personal explanation and, on rising, shall be entitled to be heard forthwith. The ruling of the Chairman on a point of order, or on the admissibility of a personal explanation, shall not be open to discussion.

General conduct and demeanour of Members

- 19.16 Members shall stand when speaking and address the Chair. If two or more Members indicate that they wish to speak on the same item, the Chairman shall decide the order in which they are to speak. No Member, upon rising in their place, shall commence to address the Meeting until the Chairman calls on them.
- 19.17 Whenever the Chairman rises, no other Member shall remain standing, and, until the Chairman sits, no Member shall rise. The Council shall be silent so that the Chairman may be heard without interruption.

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